UNDERTAKING SIA AT AN ISLAND LEVEL

Predator Free Rakiura social impact assessment and baseline study

Katherine Russell, Nick Taylor, James Russell, Jovana Balanovic, Joanne Aley, Michael Harbrow



Nick Taylor and Associates





Background to predator eradications



- NZ's unique species are vulnerable to mammal predators.
- NZ has a strong history of eradicating introduced mammals from uninhabited areas.
- Eradications on inhabited islands presents new challenges and opportunities.

Clout & Russell (2006) The eradication of mammals from New Zealand islands. In: Assessment and Control of Biological Invasion Risks

Rakiura

 Stewart Island/Rakiura is New Zealand's third largest island: population ~380 and ~36,500 tourism visits per year.

• 174 600 ha.

- Surrounded by >95 small islands including several that are predator free.
- Land ownership:
 - approx. 90% Department of Conservation administered incl. Rakiura National Park
 - 8% administered by the Rakiura Māori Lands Trust
 - 2% largely private land centred on the town of Oban in Halfmoon Bay.



Predator Free Rakiura



- Several technical studies of proposals (i.e. eradicating feral cats, rats, possums, hedgehogs).
- Complete eradication estimated at ~NZ\$35-55m (2008). Assumed aerially distributed toxin with ground based methods around inhabited areas.
- Alternative proposals around Oban considered.
- In 2017 we undertook an SIA of different options to understand community views.



SIA Methods

- The interdisciplinary team (ecologists, sociologists, psychologists) investigated potential options, effects and implementation issues relating to Predator Free Rakiura.
- The scoping and baseline stages built a detailed social profile of the island using desktop research and input from key DOC staff.
- The assessment stage included engagement with the Rakiura community and key stakeholders, including:
 - one-on-one interviews
 - an open-house session
 - group discussions with particular interest groups.

The field research had human ethics approval 019877 from the University of Auckland.



Baseline - demographics

- Usually resident population (2013) was 381
- Population fluctuates but decreasing longer term. Most of the population (73%) lives in Oban.
- Nearly half the population (44%) aged between 40 and 64 years and 18% older than 65
- Predominantly European (91.9%) with 18.7% Māori*

*Note in the census respondents can nominate more than one ethnicity

	2001	2006	2013
Oban	303	294	276
Stewart Island	387	399	381



Baseline – employment and livelihoods

- Largest employment sectors: pubs/taverns; seafood processing; nature reserves/conservation parks operation; accommodation.
- Many people also employed in industries that service the community: supermarket, primary education, health and postal services.
- Access is via ferry or flights, or private charter. Freight also comes via barge.
- Hunting and fishing are recreational pursuits for locals and an important food source.



Baseline – tourism

- Tourists in the year to June 2017 was 36,654.
- Tourism declined after the GFC but grew in recent years.
- In 2012, tourism contributed 69 full time equivalent jobs.
- Tourism is very seasonal from end of October to Easter each year.
- Peaks with key holidays (e.g. New Years) and visiting cruise ships.
- \$5 visitor levy per visitor contributes to tourism related infrastructure e.g. toilets, footpaths and free wifi.



Issues and effects – Predator Free Rakiura

- Social baseline found:
 - long-standing interest in conservation and predator control amongst islanders.
 - many people support the ecological benefits but question how feasible it is.
 - wide support for increased site-based predator control working towards a Predator Free Rakiura.
 - a strong do-it-yourself ethos.
 - a major concern about ongoing biosecurity what will it look like, how will it affect us, how will it be maintained, and costs.





Issues and effects – workforce

- Support for an island based project workforce
- Early planning and engagement on workforce
- Major issue of accommodation capacity good planning an opportunity to deliver new accommodation options to community (e.g. converting project accommodation to elderly 65+ units post-project).
- Encouraging long-term workers to bring families and settle on the island for benefits to school enrolments, community integration and services.



Issues and effects – tourism

- Potential for Predator Free Rakiura to support growth in tourism.
- Well-managed tourism would be beneficial to community **if** within social and infrastructure limits.
- Major capacity constraints need to be addressed, especially tourism accommodation, seasonal worker accommodation and restaurant options.
- Need to ensure tourism is the right fit for maximum net social benefit (e.g. avoid mass tourism, host resistance).

"We don't want to be like Queenstown".



Issues and effects – strategic direction

- Need to have clear governance, leadership and strategy
- Engage and involve community, including silent voices.
- Many concerns around methods e.g. aerial poison and environmental impacts, e.g. on water
- Deer are a pest and used for hunting and food need to consider as part of any predator control programme.
- Raise further awareness in community and among visitors of domestic cat and dog behaviour.



The next stage

- Situating Predator Free Rakiura within a longterm environmental, economic and social vision for the island.
- Recognise and build on community efforts to date.



- Leverage other initiatives such as Predator Free New Zealand.
- Develop an understanding of how biosecurity should be managed.
- Provide regular communication to the community and stakeholders.
- Ensure ongoing engagement that speaks to all the island residents and stakeholders, including 'silent voices'.
- Employ a person on-island to coordinate activities and planning.

Final comment

- SIA on islands requires a clear understanding of the local context via baseline studies to inform engagement and develop project steps.
- Evolution or Revolution?
 - The Rakiua SIA team was interdisciplinary and developed a human-ecological approach that considers the social and ecological perspectives of "islandness", e.g. migration
 - Opportunity to better utilise SIA in wildlife management.



Questions?

 Russell KJ, Taylor CN, Balanovic JX, Aley JP, Harbrow MA, Russell JC 2017. Predator Free Rakiura Social Impact Assessment. A report for the Department of Conservation. University of Auckland, Auckland. <u>https://www.doc.govt.nz/ourwork/predator-free-rakiura</u>

Presentation photos by Nick Taylor and James Russell